



# Fifth Program Year CAPER

## GENERAL

### Executive Summary

This Consolidated Annual Performance and Evaluation Report (CAPER) is an account of the accomplishments of the City of Youngstown in meeting the fifth-year goals of its Five-Year Consolidated Plan FY 2005-2009. The CAPER is produced by the Community Development Agency (CDA) for review by the citizens of Youngstown and submitted to the U.S. Department of Housing and Urban Development (HUD).

The Community Development Agency administers federal resources provided by HUD. For the program year of 2009-10 (July 1, 2009 through June 30, 2010), HUD funding consisted of a Community Development Block Grant (CDBG) of \$4,142,767, a HOME Investment Partnerships Program (HOME) allocation of \$862,740 and an Emergency Shelter Grant (ESG) of \$172,634.

This CAPER also includes reports generated by the Integrated Disbursement and Information System (IDIS). IDIS is the reporting mechanism HUD utilizes to compile data regarding its grantees and their performance. As documentation of the City's achievements, the HUD IDIS reports PR23 Grantee Summary of Accomplishments Report and PR26 CDBG Financial Summary Report are attached.

The City of Youngstown utilized funds in accordance with its five-year Consolidated Plan that emphasizes the following nine priorities:

- **Housing**
- **Public Facilities**
- **Infrastructure**
- **Public Services**
- **Anti-Crime**
- **Youth Programs**
- **Senior Programs**
- **Economic Development**
- **Planning**

These nine priorities are also to principally serve the needs of very low, low, and moderate-income persons. They are further connected to specific HUD outcomes that include:

- 1) To improve the availability or accessibility of units of service.
- 2) To improve affordability not just of housing but also other services.
- 3) To improve sustainability by promoting viable communities.

The resources, programs, and activities described herein meet various objectives instrumental to the achievement of these outcomes.

## General Questions

1. The goal of the 5th year plan was to implement the objectives of the 5-year plan. The objectives of the 5-year plan are as follows:

\* **Housing** – the 5-year plan has five objectives for housing:

1. **LMI Homeowner Rehab**
2. **Homebuyer Assistance**
3. **New Construction Owner/Occupied Housing**
4. **New Construction Rental**
5. **Homeless Assistance**

\* **Public Facilities** – Support improvements to parks, neighborhood, health, and other public facilities to improve the sustainability of the community

\* **Infrastructure** – Support for street, sidewalk, water/sewer, and other infrastructure improvements to improve the sustainability of the community.

\* **Public Services** – Support fair housing, code enforcement, demolition and other public service activities to increase the availability, affordability and accessibility or promote a viable community.

\* **Anti-Crime** – Provide support in crime awareness and prevention programs to improve the sustainability of the community.

\* **Youth Programs** – Provide support for youth centers, activities and programs to reinforce school curriculum.

\* **Senior Programs** – Provide support to senior services or centers when necessary.

\* **Economic Development** – Continue to support job creation activities and business development to include downtown office buildings and parking, business park development, business façade improvement and 108 loans or float loans when appropriate or necessary to improve the availability and accessibility to jobs.

\* **Planning** – Completion and implementation of the city's comprehensive plan Youngstown 2010, the creation of a new zoning code, and neighborhood revitalization planning activities.

a. Accomplishments in attaining the goals and objectives for the reporting period included the following:

- \* Provided funding for Arlington Heights recreation center
- \* Provided technical assistance to 24 disadvantaged business
- \* Provided assistance to nine homeless service providers
  
- \* Provided funding for Fire Department Equipment
- \* Assisted in public improvement projects to include:
  - Neighborhood street resurfacing

Downtown street construction project  
Neighborhood enhancement projects

- \* Provided funding assistance to five community centers
- \* Provided funding for summer park youth programs
- \* Provided funding for city code enforcement
- \* Provided funding for part time litter control
- \* Assisted seven homebuyers
- \* Provided funding assistance for 15 rental lead paint abatement projects
- \* Provided rehab assistance for 325 owner occupied housing units

- b. A breakdown of the grant funds spent on activities is shown in Charts H-1, H-2, E-1, E-2, C-1, and C-2 for each objective.
  - c. Progress was made towards meeting the goals and objectives of the plan.
2. The HOME down payment assistance program has not achieved the anticipated objectives due in part to a tightening of bank financing. It is anticipated that some of the program funding will be redistributed to the rehab program and changes will be made to the home buyer program.
  3. Affirmatively Furthering Fair Housing:
    - a. The City of Youngstown with the Human Relations Commission and the Youngstown-Warren Urban League completed an update to the analysis of fair housing impediments in May 2008. A summary of those impediments are as follows:
      - I. Lack of Education & Public Awareness
      - II. Housing & Zoning Laws
      - III. Banking Practices
      - IV. Lack of homeownership incentives
      - V. Lack of County-wide agency coordination
    - b. Actions taken to overcome effects of impediments identified:
      - I. Prepared fair housing literature and distributed to community centers and other public buildings. Conducted a fair housing fair. Conducted two fair housing seminars with local citizen participation. Continuing to develop relationships with lending institutions, realtor, governmental agencies, and other social service agencies.
      - II. Conducted a review of zoning appeals, housing code cases, and zone change requests.
      - III. Conducted a review of bank lending reports
      - IV. Conducted a review of public housing, HOME, CDBG programs.
      - V. Seeking MOU with county.
  4. No other actions were taken to address obstacles to meeting underserved needs.
  5. Leveraging Resources:
    - a. Progress in obtaining "other" public and private resources to address needs. The City of Youngstown's CDA progressively seeks to leverage financial

resources with all sub recipient activities. This year's grants were leveraged with other state and local resources as follows:

	<i>Grant Amount /</i>	<i>Amount Leveraged /</i>	<i>Total</i>
<b>CDBG</b>	<b>\$ 4,142,767</b>	<b>\$13,560,790</b>	<b>\$17,940,759</b>
<b>HOME</b>	<b>\$ 862,740</b>	<b>\$13,238,000</b>	<b>\$14,012,948</b>
<b>ESG</b>	<b>\$ 172,634</b>	<b>\$ 1,193,685</b>	<b>\$ 1,367,571</b>
<b>NSP</b>	<b>\$ 2,708,206</b>	<b>\$ 420,000</b>	<b>\$3,128,206</b>
<b>CDBG-R</b>	<b>\$ 1,053,043</b>		
<b>HPRP</b>	<b>\$ 1,610,332</b>		
<b>Total</b>	<b>\$10,549,722</b>	<b>\$28,442,837</b>	<b>\$33,562,401</b>

- b. As part of the application review process, a review of the projects anticipated other funding resources are considered to ensure the Federal resources received from HUD are leveraged with other public and private resources.
- c. Matching requirements were satisfied by leveraging other funds such as Low Income Housing Tax Credits, state housing funds, foundation grants, and other funds to enhance the effectiveness of all projects.

### Managing the Process

Actions taken during the last year to ensure compliance with program and comprehensive planning requirements include managing the grant process through monitoring and reporting with the IDIS system as well as the CPM consolidated planning tool. The structure of CDA allows for a check and balance of its activities. CDA is comprised of four divisions; administration, housing, compliance, and finance. The administration and overall management of all activity is the responsibility of the CDA director. The director of housing oversees all of the housing programs. The director of compliance is responsible for setting up activities and monitoring sub recipients for compliance. The comptroller is responsible for financial management and budgeting

### Managing the Process

1. A draft of the 5<sup>th</sup> year CAPER was available for public review and comment from August 31, 2010 through September 29, 2010. Public notice was provided by legal notice published in *The Vindicator* newspaper September 1, 2010 (Tab 1). A draft was sent via email to YMHA, the Urban League, and other area agencies. The draft was also posted on the City of Youngstown website [www.cityofyoungstownoh.com](http://www.cityofyoungstownoh.com) for the same period. All public comments are attached.
2. Federal funds were made available for furthering the objectives of the Consolidated Plan in census tracts where 51% or higher of population is Low-moderate income and census tracts of minority concentration (10% higher than city-wide average of 49%). The attached maps show the geographic distribution and areas of minority concentration.

## Institutional Structure

1. Actions taken during the last year to overcome gaps in institutional structures and enhance coordination included:

### a. Public Institutions

#### City of Youngstown's Community Development Agency (CDA)

CDA acted as a clearinghouse and facilitator for many of the activities described in the Five Year Plan. Support from CDA, expressed as a certification of consistency with the Consolidated Plan, may be all that is required for some activities. Other activities involved the more direct participation of CDA for funding, or in convening meetings of various agencies. The CDA continued to administer the CDBG, HOME and ESG funds that were used to fund various housing and community development and economic development initiatives within eligible areas of the city.

#### Youngstown Metropolitan Housing Authority (YMHA)

YMHA administers public housing and the Section 8 Rental Assistance Program in Youngstown and Mahoning County. YMHA is responsible for the management and maintenance of 1,052 public housing units in the city of Youngstown and 2,213 Section 8 units countywide. YMHA will continue its efforts to modernize public housing units so as to provide decent, affordable housing in the city to very low-income households.

YMHA works closely with CDA. This has resulted in a cooperative effort between the two organizations in enhancing the availability, adequacy and affordability of housing for low-income residents in Youngstown. YMHA is completing the HOPE VI, Arlington Heights redevelopment.

### b. Interagency Alliances

#### Mahoning County Continuum of Care

The Mahoning County Continuum of Care is a group of agencies, service organizations, and supporting institutions that guide the continuum of care for homeless assistance strategy.

The continuum of care played a significant role in the implementation of the Five Year Consolidated Plan by supporting the city's homeless assistance goals with funding awarded through the continuum of care.

#### Housing Network

The Housing Network was recently revived and meets six times a year to discuss and coordinate housing issues and resources. The Network provides a valuable forum for ensuring open communication between agencies with similar concerns and areas of focus. By facilitating the exchange of ideas and information it serves as a valuable tool for creating synergistic projects that better coordinate with the City's housing needs and plans.

### **c. Non-Profit Organizations**

There are several non-profit organizations that carry out CDBG, HOME and ESG activities in a sub-recipient capacity:

C.H.O.I.C.E. and Common Wealth are designated Community Housing Development Organizations (CHDOs). These organizations develop and manage several affordable housing projects in Youngstown.

A new non-profit organization, The Mahoning Valley Organizing Collaborative (MVOC), was created to bring residents, stakeholders, and neighborhood groups together to improve the quality of life and help in creating and sustaining healthy neighborhoods in the Mahoning Valley. Five full-time community organizers are now working in the City of Youngstown.

There are numerous non-profit organizations that provide housing and social services. The following organizations participate in the city's CDBG and HOME programs:

YSU SMARTS

Youngstown After School Alliance

Mahoning County Lead Paint Hazard Program

MYCAP

Interfaith Home Maintenance

Mahoning Valley Economic Development Corporation

OCCHA

Associated Neighborhood Center

United Methodist Community Center

### **Monitoring**

1. The City of Youngstown CDA monitors each of its CDBG, HOME, and ESG activities for federal and contract compliance on an on-going basis, with technical assistance provided as needed. Sub-recipient monitoring includes:

- A risk assessment review at the start of each activity
- Yearly on-site monitoring
- Desk monitoring through-out the year and at the completion of each activity
- Bi-annual monitoring review conducted by an outside accountant firm
- Compliance department review of all requests for reimbursement

2. Our sub-recipient monitoring revealed concerns such as timeliness and accuracy, which can be easily corrected. Other findings related to records, written policies, and reporting have also been addressed and corrected.

Improvements implemented during the past year include more thorough training of new staff on the federal rules and guidelines, continued development of a comprehensive monitoring process with associated monitoring forms, as well as enhanced on-going training that is offered to sub-recipients.

The technical assistance provided to sub-recipients ensures that they understand rules, regulations, and requirements of the program. The compliance department's review of individual organization's technical assistance needs assists our agency in determining the risk level associated with the each program.

On-site monitoring is performed at least one time per year and includes a review of the following:

- Compliance with contractual requirements
- Progress toward stated goals and timely reports to indicate such movement
- Timely use of funds
- Financial accounting procedures, documentation, record keeping and file maintenance methods
- Compliance with all appropriate federal guidelines, rules, and regulations

### 3. Self-Evaluation

a. An array of the programs funded through CDBG, ESG, and HOME had a positive effect on solving neighborhood and community problems. The City is thoughtful in its decision of choosing sub-recipients to carry out its Consolidated Plan's projects. This helps to ensure that those most in need of services are the beneficiaries.

b. The majority of programs and activities are on target as funds have been expended in a timely manner, intended beneficiaries have been served, and Consolidated Plan priority needs and specific objectives have been met. The City's consistent efforts in perfecting long-term strategic planning coupled with staff training and development will help make the community's vision of the future a reality.

c. The City's CDBG, ESG, and HOME-funded activities met HUD's objective of providing decent housing, a suitable living environment, and expanded economic opportunities principally for low and moderate-income persons through:

- Housing activities including complete single-family housing rehabilitation for very low to moderate income homeowners, specifically targeting the elderly and handicapped; limited repair rehabilitation for low to moderate income homeowners; and minor emergency repairs for the very low income homeowners.
- Infrastructure projects, which included, street, sidewalk, and water/sewer improvements.
- Crime prevention activities.
- Public facilities such as park and recreation, health facilities, parking facilities, asbestos removal, and non-residential historic preservation.
- Public services that included fair housing, code enforcement, demolition, substance abuse services, employment, and health care.
- Youth programs and services.
- Economic development activities, which included an MBE/WBE business assistance program and entrepreneur training program.
- Homeless assistance projects which include emergency shelters and transitional housing.

d. Although the Community Development Agency's compliance department consistently monitors sub-recipient progress toward completion, extenuating circumstances still may cause delays in reaching stated goals.

Our Home Buyer Training Program continues to suffer due to social factors associated with the population as well as the condition of our neighborhoods. Negative economic- related elements also contribute to the slow pace of this program. As other Consolidated Plan programs designed to combat the effects of poverty continue to progress, the Home Buyer Training activity's likelihood to succeed increases.

e. This year's activities greatly impacted the specific needs of some of the City's poorest population. Data shows that CDBG, ESG, and HOME funds have been used to assist low and moderate-income residents in housing, neighborhood improvements, and public services.

f. In addition to the common indicators that are used for all programs, the review of activities with indicators related to public facility or infrastructure, targeted revitalization, homeless shelters, emergency housing, brownfields remediated, jobs created, public service, and commercial treatments or business building rehabilitation would provide the best description of the current year's results.

g. Possibilities of home ownership were hampered by local social, economic, and geographic factors.

h. The fifth year accomplishments are on pace with the five year goals.

i. The CDA has improved its information sharing within the agency to involve each division of the agency to participate early on in potential problem solving. A quarterly newsletter is prepared and disseminated within the community to keep citizens informed.

## **Lead-based Paint**

1. Actions taken during the last year to evaluate and reduce lead-based paint hazards included:
  - Lead based paint hazards: all rehabilitation projects complied with applicable current federal, state, and local regulations and laws. Special precautions and procedures included testing for the presence of lead-based paint, protecting the occupants from the hazards, cleaning the areas where dust and debris were present, clearance testing the home to ensure that no unacceptable lead levels exist after rehabilitation and proper disposal of lead contaminated construction waste.
  - All units with children aged six or under, or units intended to house children aged six or under, had a risk assessment performed by a qualified Lead Risk Assessment technician.
  - No rehabilitation work was done until the risks identified were addressed per the assessment recommendations. The hazard reduction portion of the rehabilitation work followed the HUD "Guidelines For The Evaluation of Lead-Based Paint in Housing" and the applicable requirements established by the EPA, OSHA, and the ODH.

## HOUSING

### Housing Needs

Actions taken during the last year to foster and maintain affordable housing and achieve the five year housing objectives involve providing assistance to extremely low-income, low-income, and moderate-income renter and owner households based on the priority and needs as shown in the chart below.

PRIORITY HOUSING NEEDS (Households)		Priority Need Level (High, Medium, Low)		Total Needs	New Goals
Renter	Small Related	0-30%	M	1085	33
		31-50%	H	520	26
		51-80%	H	160	8
	Large Related	0-30%	M	419	13
		31-50%	M	144	4
		51-80%	M	80	2
	Elderly	0-30%	M	474	14
		31-50%	M	329	10
		51-80%	M	108	3
	All Other	0-30%	M	908	27
		31-50%	M	375	11
		51-80%	L	155	2
Owner	0-30%	H	1845	92	
	31-50%	H	1182	59	
	51-80%	H	953	48	
Special Population		0-80%	M	2921	88
Total Goals					440
Total 215 Goals					440

Source: HUD State of the Cities Data Systems: CHAS Data 2000; City of Youngstown

### Specific Housing Objectives

1. Progress made during FY 09-10 in providing affordable housing that meets the Section 215 definition of affordable housing for rental and owner households is shown below.

	% MFI	Need	Goal	1 <sup>st</sup> Yr	2 <sup>nd</sup> Yr	3 <sup>rd</sup> Yr	4 <sup>th</sup> Yr	5 <sup>th</sup> Yr	%
Renter	0-30%	2886	87	0	0	7	8		17%
	31-50%	1368	51	0	0	5	7		21%
	51-80%	503	15	0	0	0	0		0
Owner	0-30%	1845	92	19	15	11	19		70%
	31-50%	1182	59	14	9	17	26		112%
	51-80%	953	48	7	4	1	10		46%
Special Needs		2921	88	10	10	9	11		45%
TOTAL 215		11658	440	40	29	41	81		43%

2. To ensure affordability for the required affordability period, the city imposes a recapture requirement for the specified number of years based on the amount of the project per 92.254(a)(4).

**3. Worst Case Needs and Disabilities**

Individuals who endure mental illness, addiction, or a dual-diagnosis are often represented in the low-income population and are at the greatest risk of homelessness. The City provides funding through Emergency Shelter Grant and CDBG funds to assist in alleviating homelessness in the community. The City supported transitional and supportive housing for those with addictions or mental health needs, and emergency housing for households in transition due to spousal abuse. The City also supports transitional housing for women who have no means of earning adequate income to sustain their families. These women receive opportunities to access higher education and acquire skills so they can obtain employment and their own homes.

**Public Housing Strategy**

1. Actions taken during the last year to improve public housing and resident initiatives. The City of Youngstown’s CDA works and plans with the Youngstown Metropolitan Housing Authority on all housing issues in the city. Although the HOPE VI development is almost completed, CDA continues its involvement with YMHA. This year YMHA expended \$277,576.19 of CDGB funds to further infrastructural improvements with the HOPE VI Arlington Heights development.

The HOPE VI Advisory Board includes representation from the Resident Councils, who are participants throughout the HOPE VI development process.

**Barriers to Affordable Housing**

1. Actions taken during the last year to eliminate barriers to affordable housing included ensuring continued compliance with the Fair Housing certification found

at 24 CFR 91.225(a)(1). Policies and action affecting the approval of sites and other building requirements can affect the affordability of housing choice. Such policies may include, but are not limited to zoning and building codes. Youngstown is currently undergoing a complete revision to the city zoning ordinance and will not include over burdensome requirements on housing in the new code.

**HOME/ American Dream Down Payment Initiative (ADDI)**

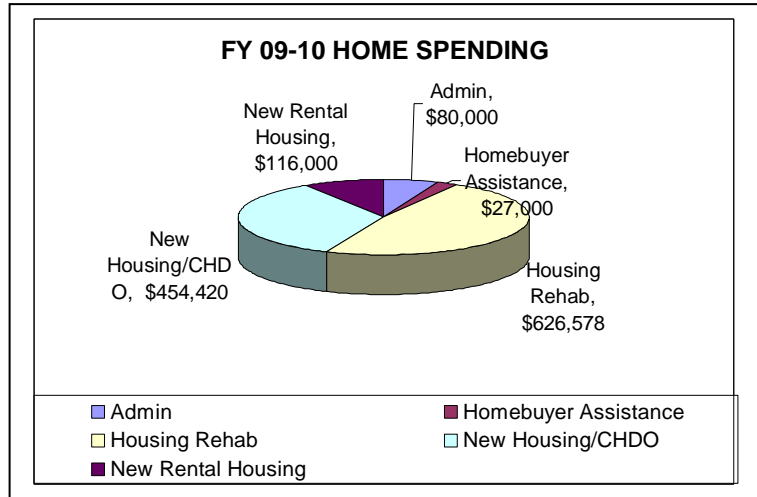
1. HOME funds were dedicated to three of the five housing goals; housing rehabilitation, homebuyer down payment assistance, and new housing construction/CHDO programs. Youngstown began the 5<sup>th</sup> Year HOME program with an unexpended prior years balance of \$1,125,661 and received an additional \$862,740 in July 2009. A total of \$1,303,998 was drawn down to ten program activities. The funds were disbursed and expended as follows:

**Chart H-1**

FY 09-10 Action Plan Program/ Activity	HUD Matrix Code	Unexpended Bal	New Budget Amount	Revisions	Total Available	Expended Amount	Percent Expended
Choice	12	\$ 116,242	\$ 129,500		\$ 245,742	\$ 116,000	47%
Crandall Creek	12	\$ 9,191	\$ 100,000		\$ 109,191	\$ 55,378	51%
Commonwealth	12	\$ 390,967	\$ -	\$(50,000)	\$ 340,967	\$ 25,000	7%
ESA Apartment Project				\$ 50,000	\$ 50,000	\$ 50,000	100%
Habitat for Humanity		\$ 91,324			\$ 91,324	\$ 74,929	82%
YWCA	12	\$ 200,000	\$ 200,000		\$ 400,000	\$ 290,624	73%
Youth builders	12	\$ -	\$ 50,000		\$ 50,000	\$ 13,867	28%
Homebuyer Asst	13	\$ 90,368	\$ -	\$ -	\$ 90,368	\$ 27,000	30%
Housing Rehab	14A	\$ 201,174	\$ 303,240	\$ 197,739	\$ 702,154	\$ 571,200	81%
Administration			\$ 80,000			\$ 80,000	
Recaptured/Reimb		\$ 26,394	\$ -	\$ 30,670	\$ 57,064		0%
<b>HOME Subtotal:</b>		<b>\$ 1,125,661</b>	<b>\$ 862,740</b>	<b>\$ 228,409</b>	<b>\$2,136,810</b>	<b>\$1,303,999</b>	<b>61%</b>

Chart H-2

- a. Progress made toward meeting the goal of providing affordable housing using HOME funds, included providing funding for new construction of a 40 unit elderly rental project, down payment assistance to four homebuyers, housing rehabilitation assistance to 27 low-mod income homeowners and rehabilitation assistance to 15 low-mod income renters.



- 2. According to the U.S. Census Bureau, 2007 estimates the poverty rate in Youngstown was 24.8% and the national poverty rate was 12.5%. The 2006 per capita income for Youngstown was \$13,293 and the national per capita income was \$36,714. Youngstown has a poverty rate 125% above the national average and per capita income below 75% of the national average and therefore is not required to match HOME funds.
- 3. HOME Program Annual Performance Report, HUD Form 40107 is attached.
- 4. Assessments
  - a. On-site inspection of all HOME funded rental housing was completed by CDA inspectors. Additionally, the State of Ohio Housing Trust, YMHA, and city code enforcement conduct inspection of housing.
  - b. CDA requires all HOME agreements have an affirmative marking program to attract prospective buyers regardless of race, color, national origin, disability, religion or familial status. The City and the CHOD's follow the marketing regulations of 24 CFR 200.620.

Outreach to minority and women-owned businesses continue to be an on-going effort. There are currently 15 CDA approved contractors for housing rehab work of which eight are classified as MBE/WBE businesses. The City has assisted MBE/WBE contractors with bid bonds as well as contract bonding in order to aid them in participating in HOME projects.

## HOMELESS

### Homeless Needs

The Five Year Consolidated Plan outlines the need for Emergency Shelter, Transitional Housing, and Permanent Supportive Housing as a high priority with a total of 158 units of unmet needs. The plan also identifies supportive services, outreach and prevention as a high priority.

The City of Youngstown and Mahoning County are a HUD Defined Continuum of Care (CoC OH-504) under the Supportive Housing Program. The CoC consists of 33 organizations that offer a range of housing and supportive services to help homeless persons make the transition to permanent housing and independent living.

1. Actions taken to address needs of the homeless include continued funding for a homeless nurse who actively provides assistance to those living on the streets. Funding was also provided to the Greater Youngstown Point and Help Hotline to provide emergency referral services for those in need. The Rescue Mission of the Mahoning Valley provides shelter and foods for those in need without assistance from CDA, operating on private donations
2. No new actions were taken to help homeless persons make the transition to permanent housing and independent living. The Mahoning County Chemical Dependency Program continues to provide supportive housing for those making the transition to independent living.
3. No new Federal resources were obtained from the Homeless SuperNOFA.

### Specific Homeless Prevention Elements

1. The City of Youngstown's homeless prevention strategy is to use its ESG funds to provide assistance to members of the Continuum of Care that provide homeless services, emergency shelter, transitional housing, and permanent supportive housing.

### Emergency Shelter Grants (ESG)

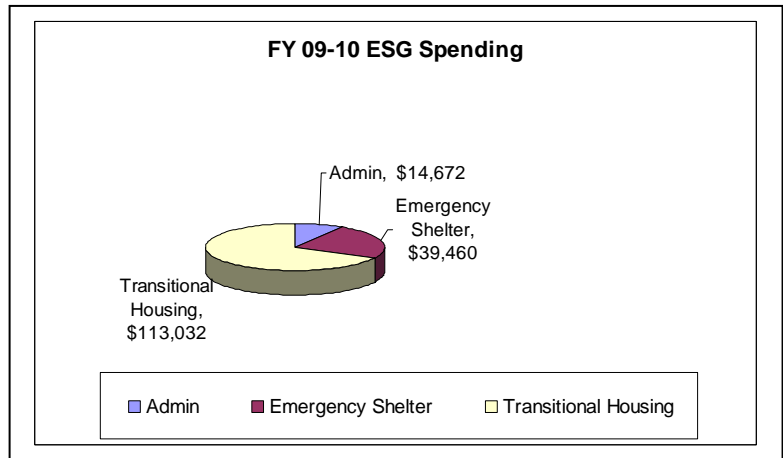
1. Actions taken to address emergency shelter needs included providing funding to Family Services and Sojourner House. Funding was provided to Beatitude House, Meridian Services, and the YWCA for transitional housing needs. The Greater Youngstown Point and Help Hotline act as a referral service and day shelter.
2. CDA began the program year with a carryover from the prior year of \$12,618 and received an additional \$172,634 of 5<sup>th</sup> year funding. A total of \$167,164 was expended by eight sub recipient activities and administrative costs. The funds were disbursed and expended as follows:

**Chart E-1**

FY 09-10 Action Plan Program/ Activity	HUD Matrix Code	Unexpended Bal	New Budget Amount	Total Available	Expended Amount	Percent Expended
Services-Daybreak II	03Q	0.00	10,000.00	10,000.00	10,000.00	100%
ner House (Burdman)	03Q	4,247.90	35,000.00	39,247.90	29,460.42	75%
de House	03T	1,995.22	32,000.00	33,995.22	33,995.22	100%
r Youngstown Point	03T	0.00	10,000.00	10,000.00	10,000.00	100%
otline	03T	24.00	4,500.00	4,524.00	2,634.00	58%
an Services	03T	6,338.61	32,000.00	38,338.61	38,338.61	100%
Barbara Wick Home	03T	0.00	32,000.00	32,000.00	28,064.11	88%
ontinuum of Care		13.00	17,134.00	17,147.00	14,671.85	86%
<b>ESG Subtotal:</b>		<b>12,618.73</b>	<b>172,634.00</b>	<b>185,252.73</b>	<b>167,164.21</b>	<b>90%</b>

**Chart E-2**

- a. The use of ESG funding in FY 09-10 has assisted in preventing an estimated 89 families from becoming homeless; assisted in providing shelter for 266 people and provided referral services and for 854 persons; achieving the goals, and specific objectives established in the Consolidated Plan.



- b. The CoC works to ensure all ESG projects are related to implementation of a comprehensive homeless planning strategy, including the number and types of individuals and persons in households served with ESG funds.

**3. Matching Resources**

- a. The ESG was matched as required by 42 USC 11375(a)(1). The FY 09-10 ESG funding of \$173,866 with \$ of other federal, local and private funding sources. The programs and other sources were as follows:

FY 09-10 ESG Program/ Activity	ESG Budget Amt	Other Federal	Other	Total
Administration	\$ 7,797	\$ -		\$ 7,797
Beatitude House	\$ 38,487	\$ 68,128	\$ 243,654	\$ 350, 269
Help Hotline	\$ 4,172	\$ -	\$ 7,758	\$ 11,750
Meridian Services	\$ 37,056	\$ 113,300	\$ 60,612	\$ 208,308
YWCA Barbara Wick Home	\$ 20,256	\$ 47,350	\$ 74,985	\$ 142,591
Family Services-Daybreak II	\$ 4,800	\$ 54,000	\$ 93,800	\$ 152,600
Sojourner House (Burdman)	\$ 40,256	\$ 155,200	\$ 298,800	\$ 494, 256
YSU/Continuum of Care	\$ 21,062			
<b>TOTAL</b>	<b>\$173,886</b>	<b>\$437,978</b>	<b>\$779,609</b>	<b>\$1,367,571</b>

4. Activity and Beneficiary Data of ESG funded programs.
  - a. ESG assisted funding for two transitional housing programs that provided housing for women, children and families totaling 89 for up to two years. Three families have moved to permanent housing from these programs.
  - b. ESG assisted funding for two emergency shelter programs that provided emergency shelter for 216 youth and 60 domestic violence victims.
  - c. ESG assisted funding for two homeless supportive service/referral providers that provided assistance to 854 people.
  - d. CDA continues to support and participate in the CoC and provided the funding for the CoC Supportive Housing application to HUD.

Homeless Discharge Coordination: The CoC has instituted a Homeless Management Information System (HMIS) for counting and coordinating the affordable housing opportunities and assist in preventing homelessness.

COMMUNITY DEVELOPMENT

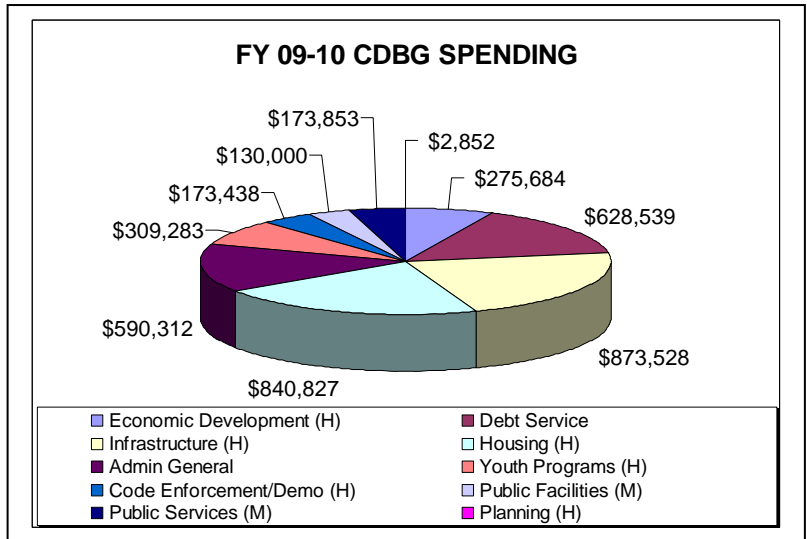
Community Development

1. Assessment of Relationship of CDBG Funds to Goals and Objectives. Chart C-1 is a breakdown of resources and funds expended for each CDBG program. Chart C-2 depicts the amount of funds expended for each of the priorities of the FY-08-09 program year. A total of 70% of the available CDBG resources were expended.

Chart C-1

FY 09-10 Action Plan Program/ Activity	HUD Matrix	Unexpended Bal	New Budget ***Amount	Revisions	Total Available	Expended Amount	% Expended
Admin General	21A	\$ 670,551	\$ 768,447	\$ (276,114)	\$ 1,162,884	\$ 590,312	51%
Admin Housing	14H	\$ 469,160	\$ 570,497	\$ (206,166)	\$ 833,491	\$ 392,081	47%
After School Alliance	05D	\$ 7,933	\$ 20,000	\$ 15,000	\$ 42,933	\$ 42,933	100%
Assoc. Neighborhoods	05D	\$ 566	\$ 40,000	\$ 20,000	\$ 60,566	\$ 53,106	88%
Business Development	18	\$ -	\$ -	\$ 226,518	\$ 226,518	\$ 226,518	100%
CDA Housing Rehab	14A	\$ 168,834	\$ 64,089	\$ 27,335	\$ 260,258	\$ 198,746	76%
Cidy Code Enforcement	15	\$ -	\$ 100,000	\$ -	\$ 100,000	\$ 100,000	100%
Cityscape	03K	\$ -	\$ 30,000	\$ -	\$ 30,000	\$ 20,259	68%
City wide Street Improvements	03K	\$ -	\$ 750,000	\$ -	\$ 750,000	\$ 750,000	100%
Comprehensive Plan	20	\$ 19,558	\$ -	\$ -	\$ 19,558	\$ 2,852	15%
Debt Service	19F	\$ 303,805	\$ 324,734	\$ -	\$ 628,539	\$ 628,539	100%
Demolition	4	\$ 29,805	\$ 400,000	\$ -	\$ 429,805	\$ 73,438	17%
Economic Development	18	\$ 52,811	\$ -	\$ 295,776	\$ 348,587	\$ -	0%
Fair Housing	05J	\$ 5,000	\$ -		\$ 5,000	\$ 5,000	100%
Fire Equipment	03O	\$ -	\$ 130,000	\$ -	\$ 130,000	\$ 130,000	100%
Gateway Industries		\$ -	\$ 25,000	\$ -	\$ 25,000	\$ 7,926	32%
Interfaith	14A	\$ -	\$ 250,000	\$ -	\$ 250,000	\$ 250,000	100%
Lead Ligation Match		\$ 10,000	\$ -	\$ -	\$ 10,000	\$ -	0%
Minority Business	18C	\$ 24,332	\$ -	\$ (24,332)	\$ -	\$ -	0%
MYCAP	18B	\$ 23,040	\$ 85,000	\$ 57,143	\$ 165,183	\$ 49,166	30%
NE Homeowners Assoc.	03K	\$ 6,872	\$ 50,000	\$ -	\$ 56,872	\$ 45,744	80%
Neil Kennedy Recovery Clinic	05F	\$ 12,000	\$ 10,000	\$ -	\$ 22,000	\$ 11,200	51%
OCCHA	05D	\$ 1,694	\$ 20,000	\$ -	\$ 21,694	\$ 21,621	100%
Park Dept Summer Program	05D	\$ 30,253	\$ 200,000	\$ -	\$ 230,253	\$ 230,253	100%
Streetscape	03K	\$ 3,874	\$ -	\$ -	\$ 3,874	\$ 3,874	100%
United Methodist Center	05D	\$ -	\$ 15,000	\$ -	\$ 15,000	\$ 15,000	100%
Unprogrammed Funds		\$ 78,688	\$ -	\$ (45,647)	\$ 33,041	\$ -	0%
Urban League		\$ -	\$ 20,000	\$ -	\$ 20,000	\$ 15,000	75%
Visiting Nurses		\$ -	\$ 20,000	\$ -	\$ 20,000	\$ 20,000	100%
YHMA	03K	\$ 32,424	\$ -	\$ (32,424)	\$ -	\$ -	0%
Youngstown Area Goodwill		\$ -	\$ 25,000	\$ -	\$ 25,000	\$ 25,000	100%
Youngstown Neighborhood CDC		\$ -	\$ 200,000	\$ -	\$ 200,000	\$ 53,651	27%
YSU Smarts	05D	\$ 11,097	\$ 25,000	\$ -	\$ 36,097	\$ 36,097	100%
<b>CDBG Subtotal:</b>		<b>\$ 1,962,297</b>	<b>\$ 4,142,767</b>	<b>\$ 57,088</b>	<b>\$ 6,162,152</b>	<b>\$ 3,998,314</b>	<b>65%</b>

Chart C-2



a. A total of \$4,690,588 was spent during the 5th program year. The amount expended in relation to the priorities, needs, goals, and specific objectives in the Consolidated Plan was \$2,581,407. The amount expended on debt service and administrative costs totaled \$2,109,181. Of the \$2,581,407 a total of 94% was devoted to the highest priority activities and 6% went toward medium priority activities.

b. Progress made toward meeting goals for providing affordable housing using CDBG funds, included the following:

\* Interfaith Home Maintenance provided emergency/limited housing repairs for 212 households. All households were below 30% MFI.

\* CDA Housing Limited/Emergency Repair program provided housing repairs for 70 households. All households were below 60% MFI.

\* Mahoning County LEAD Program completed 40 lead abatements. All households were below 80% MFI.

c. All CDBG program funds were used for activities that benefited extremely low-income, low-income, and moderate-income persons.

2. The City has not changed the objectives of any of the programs funded in FY 09-10.

3. Assessment of Efforts in Carrying Out Planned Actions

a. CDA pursued all resources indicated in the Consolidated Plan.

b. CDA provided certifications of consistency in a fair and impartial manner.

c. CDA did not hinder Consolidated Plan implementation by action or willful inaction.

4. All funds were used for one of the three National Objectives

a. No CDBG funds were used for programs not meeting a national objective.

b. All programs complied with overall benefit certification.

5. No activities that involved acquisition, rehabilitation or demolition of occupied real property involved the need to displace or relocate.

a. CDA works to minimize the amount of displacement resulting from the CDBG-assisted activities by electing not to fund activities likely to cause displacement.

- b. No steps needed to be taken to identify households, businesses, farms or nonprofit organizations that occupied properties subject to the Uniform Relocation Act or Section 104(d) of the Housing and Community Development Act of 1974, as amended, and were not displaced.
  - c. No steps needed to be taken to ensure the timely issuance of information notices to displaced households, businesses, farms, or nonprofit organizations.
6. Low/Mod Job Activities – No economic development activities undertaken were undertaken where jobs were made available but not taken by low-or moderate-income persons.
  - a. The City requires all businesses receiving any grants or incentives to use The Trumbull Mahoning Columbiana One Stop Agency for first consideration of all job openings to ensure job preference will be given to low/mod persons.
  - b. No permanent jobs were created or retained during this reporting period.
  - c. No jobs claimed as being available to low/mod persons required special skill, work experience, or education.
7. Low/Mod Limited Clientele Activities – all activities fell within one of the categories of presumed limited clientele low and moderate income benefit.
8. Program income received
  - a. The City of Youngstown reported receiving program income from HOME recapture funds in the amount of \$26,934.00. These funds were returned to their respective programs.
  - b. CDA received no return on float-funded activities.
  - c. No other loan repayments were received.
  - d. No income was received from the sale of property.
9. Prior period adjustments – There where no reimbursements made this reporting period for expenditures made in previous reporting periods that were disallowed.
10. Loans and other receivables
  - a. There remains one outstanding float-funded activity at of the end of the reporting period to Big G Construction for \$422,385 that was due May 1996.
  - b. Mahoning Valley Economic Development Corporation (MVEDC) reports the following outstanding loans within each program (report attached):
    - (1) CDRLF 8 loans totaling \$420,000 with \$293,510 outstanding.
    - (2) MBE/WBE Program 14 loans totaling \$220,335 with \$149,591 outstanding.
    - (3) MYMLF 7 loans totaling \$377,680 with \$210,808 outstanding.
  - c. No outstanding loans that were deferred or forgivable are owed as of the end of the reporting period.
  - d. No new loans were made that have gone into default and need to be written off during the reporting period.
  - e. No parcels of property owned by CDA or its subrecipients have been acquired or improved using CDBG funds and available for sale as of the end of the reporting period.
11. CDA has no Lump sum agreements.

12. Housing Rehabilitation programs for which projects/units were reported as completed during the program year are as follows:

<b>Program</b>	<b>Units</b>	<b>CDBG Funds</b>	<b>Other Funds</b>
a. CDA Housing Emergency & LR	74	\$194,867	
b. Interfaith Minor Repair	212	\$152,426	\$250,000
c. Mahoning Co. Lead Lead Paint Abatement	40	\$ 9,601	\$565,775

13. Neighborhood Revitalization Strategies – CDA has begun to target code enforcement programs and housing rehab assistance in six priority neighborhoods.

- a. Progress for the program year included the development of six neighborhood plans that identified the needs for housing rehab assistance, property acquisition, and demolition. Two neighborhood plans have been adopted and are being implemented.
- b. CDA will seek Neighborhood Revitalization Strategy designation for its Renewal Community for 2010-2015 Consolidated planning period.

### **Antipoverty Strategy**

1. The City of Youngstown continues to bear a disproportionate number of people living in poverty compared to the region. Nurturing the education system for the youth and providing economic opportunity is CDA's strategy for reducing the number of poor.

#### **Education**

CDA supports after-school programs with CDBG funding to work to educate the city's youth. The programs are increasingly tied into school district curriculum, and funding is tied to student achievement to ensure literacy in all participating students. The after-school program has reached 2,824 youth, assisting the Youngstown City School District achieve a higher academic and increased attendance rating on the State of Ohio Performance Report Cards.

#### **Jobs**

CDA also supports job training programs and disadvantaged business development programs to help expand economic opportunities for Youngstown residents.

Youngstown, through the Economic Development Department, continues to vigorously work to create job opportunities for the area by bringing new business and industry into the city.

Additionally, retaining and attracting the middle class is an important element to our antipoverty strategy. Targeting investments in our sustainable neighborhoods is one way we are attempting to accomplish this.

**NON-HOMELESS SPECIAL NEEDS**

**Non-homeless Special Needs**

1. Mahoning County Chemical Dependency Program provides programs and services to special needs of persons that are not homeless but require supportive housing, including persons with HIV/AIDS and their families.

**Specific HOPWA Objectives**

- a. The City of Youngstown does not receive HOPWA funds.

**OTHER NARRATIVE – ECONOMIC RECOVERY PROGRAMS**

The City of Youngstown received several economic recovery program funds during FY 09-10. Neighborhood Stabilization Program funding in the amount of \$2.7 million under the Housing and Economic Recovery Act (HERA) was made available for the activities of demolition, acquisition and rehabilitation of foreclosed housing units, home buyer incentives, land banking, redevelopment of vacant properties and administrative cost. The chart below shows the City of Youngstown NSP activities and spending for FY 09-10:



FY 09-10 Action Plan Program/ Activity	HUD Matrix Code	New Budget Amount	Total Available	Expended Amount	Percent Expended
Demolition		1,301,421.00	1,301,421.00	1,261,986.50	97%
Acquisition & Rehab		450,000.00	450,000.00	182,026.44	40%
Yo Neighborhood CDC		353,000.00	353,000.00	86,899.63	25%
YMHA		325,000.00	325,000.00	1,060.00	0%
Administration		270,000.00	270,000.00	91,617.43	34%
<b>NSP Subtotal:</b>		<b>2,699,421.00</b>	<b>2,699,421.00</b>	<b>1,623,590.00</b>	<b>60%</b>

FY 09-10 Action Plan Program/ Activity	HUD Matrix Code	New Budget Amount	Revisions	Total Available	Expended Amount	Percent Expended
Administration		48,043	0.00	48,043	26,719	56%
Business Development Program		350,000	0.00	350,000	350,000	100%
Community Police		150,000	-150,000	0	0	0%
Lemon Grove Café		25,000		25,000	25,000	100%
Orion Development		20,000		20,000	20,000	100%
Park Department			150,000	150,000	150,000	100%
Potter's Wheel Cleaning		60,000		60,000	60,000	100%
Public Improvements		400,000		400,000	400,000	100%
<b>CDBG-R Subtotal:</b>		1,053,043	0.00	1,053,043	1,031,719	98%

FY 09-10 Action Plan Program/ Activity	HUD Matrix Code	New Budget Amount	Revisions	Total Available	Expended Amount	Percent Expended
Administration		80,000	-26,000	54,000	21,618	40%
Catholic Charities		1,438,018	-80,000	1,358,018	348,751	26%
Mah Valley Dispute Resolution		37,000	106,000	143,000	37,000	26%
YSU/Continuum of Care		7,004		7,004	1,056	15%
YSU (HMIS)		48,310		48,310	7,427	15%
<b>HPRP Subtotal:</b>		1,610,332	0.00	1,610,332	415,853	26%